| 1        | H.188   |
|----------|---|
| 2        | Introduced by Representatives Canfield of Fair Haven, Hango of Berkshire,   |
| 3        | Morrissey of Bennington, Palasik of Milton, Savage of   |
| 4        | Swanton, and Shaw of Pittsford  |
| 5        | Referred to Committee on  |
| 6        | Date:   |
| 7        | Subject: Internal security; taxation; Adjutant General; military retirement pay                                     |
| 8        | Statement of purpose of bill as introduced: This bill proposes to establish   |
| 9        | minimum qualifications for candidates for Adjutant and Inspector General; to  |
| 10       | transfer authority for the appointment of the Adjutant and Inspector General  |
| 11       | from the General Assembly to the Governor; to create a board to review and  |
| 12       | recommend to the Governor candidates for Adjutant and Inspector General;  |
| 13       | and to create an exemption from the income tax for military retirement pay.   |
|          |   |
|          |   |
| 14<br>15 | An act relating to the appointment of the Adjutant General and creating a tax exemption for military retirement pay |
| 16       | It is hereby enacted by the General Assembly of the State of Vermont:   |
| 17       | * * * Selection of the Adjutant and Inspector General * * *   |
| 18       | Sec. 1. 2 V.S.A. § 10 is amended to read:   |
| 19       | § 10. ELECTION OF STATE AND JUDICIAL OFFICERS   |
|          |   |

| 1  | (a) At 10 o'clock and 30 minutes, forenoon, on the seventh Thursday after        |
|----|--|
| 2  | their biennial meeting and organization, the Senate and House of                 |
| 3  | Representatives shall meet in joint assembly and proceed therein to elect the    |
| 4  | State officers, except judicial officers, whose election by the Constitution and |
| 5  | laws devolves in the first instance upon them in joint assembly, including the   |
| 6  | Sergeant at Arms, the Adjutant and Inspector General, and the legislative        |
| 7  | trustees of the University of Vermont and State Agricultural College. In case    |
| 8  | election of all such officers shall not be made on that day, they shall meet in  |
| 9  | joint assembly at 10 o'clock and 30 minutes, forenoon, on each succeeding        |
| 10 | day, Saturdays and Sundays excepted, and proceed in such election, until all     |
| 11 | such officers are elected.   |
| 12 | * * *  |
| 13 | Sec. 2. 20 V.S.A. § 370 is added to read:  |
| 14 | § 370. ADJUTANT AND INSPECTOR GENERAL NOMINATING BOARD                           |
| 15 | (a) The Adjutant and Inspector General Nominating Board is created to            |
| 16 | nominate candidates for Adjutant and Inspector General.                          |
| 17 | (b)(1) The Board shall consist of nine members who shall be selected as          |
| 18 | follows:   |
| 19 | (A) three members of the Governor's Veterans Advisory Council                    |
| 20 |  |

| 1  | (B) three members of the House, not all of whom shall be members             |
|----|--|
| 2  | of the same party, appointed by the Speaker of the House; and.               |
| 3  | (C) three members of the Senate, not all of whom shall be members            |
| 4  | of the same party, appointed by the Committee on Committees.                 |
| 5  | (2)(A) The members of the Board shall serve for terms of two years and       |
| 6  | may serve for not more than three consecutive terms.                         |
| 7  | (B) All appointments shall occur between January 1 and February 1            |
| 8  | of each odd-numbered year, except to fill a vacancy. A House vacancy that    |
| 9  | occurs when the General Assembly is adjourned shall be filled by the Speaker |
| 10 | of the House, and a Senate vacancy that occurs when the General Assembly is  |
| 11 | adjourned shall be filled by the Senate Committee on Committees.             |
| 12 | (C) Members shall serve until their successors are appointed.                |
| 13 | (3) The members shall elect their own chair who shall serve for a term       |
| 14 | of two years.  |
| 15 | (c) Legislative members of the Board shall be entitled to per diem           |
| 16 | compensation and reimbursement for expenses in accordance with 2 V.S.A.      |
| 17 | § 406. Members of the Board who are not otherwise compensated by their       |
| 18 | employer shall be entitled to per diem compensation and reimbursement for    |
| 19 | expenses in the same manner as board members are compensated under           |
| 20 | 32 V.S.A. § 1010. The compensation and reimbursement for the six members     |
| 21 | appointed by the House and Senate shall be paid from the legislative         |

| 1  | appropriation. The compensation and reimbursement for the three members       |
|----|---|
| 2  | appointed by the Governor's Veterans Advisory Council shall be paid from the  |
| 3  | appropriation for the Military Department.                                    |
| 4  | (d) A quorum of the Board shall consist of a majority of the members.         |
| 5  | (e) The Board is authorized to use the staff and services of appropriate      |
| 6  | State agencies and departments as necessary to conduct investigations of      |
| 7  | candidates.   |
| 8  | Sec. 3. 20 V.S.A. § 371 is added to read:                                     |
| 9  | § 371. DECLARATION OF CANDIDACY FOR ADJUTANT AND                              |
| 10 | <b>INSPECTOR GENERAL; REQUIREMENTS</b>  |
| 11 | (a)(1) A candidate for Adjutant and Inspector General shall, on or before     |
| 12 | November 1 of the year prior to when the Governor will appoint a new          |
| 13 | Adjutant and Inspector General, declare his or her candidacy to the Board     |
| 14 | pursuant to procedures adopted by the Board and certify under oath that he or |
| 15 | she meets the qualifications set forth in subsection (b) of this section.     |
| 16 | (2) In the case of a vacancy occurring during a term, a candidate shall,      |
| 17 | not later than 14 days after the office of Adjutant and Inspector General     |
| 18 | becomes vacant, declare his or her candidacy to the Board pursuant to         |
| 19 | procedures adopted by the Board and certify under oath that he or she meets   |
| 20 | the qualifications set forth in subsection (b) of this section.               |
| 21 | (b) A candidate for Adjutant and Inspector General shall:                     |

| 1  | (1) be a resident of Vermont;  |
|----|--|
| 2  | (2) have attained the rank of lieutenant colonel (O-5) or above;               |
| 3  | (3) be a current member of the U.S. Army, the U.S. Air Force, the              |
| 4  | U.S. Army Reserve, the U.S. Air Force Reserve, the Army National Guard, or     |
| 5  | the Air National Guard, or be eligible to return to active service in the Army |
| 6  | National Guard or the Air National Guard; and                                  |
| 7  | (4) be a graduate of a Senior Service College, currently enrolled in a         |
| 8  | Senior Service College, or eligible to be enrolled in a Senior Service College |
| 9  | during the biennium in which the candidate would first be appointed.           |
| 10 | (c) The Board's procedures pursuant to this section and section 372 of this    |
| 11 | chapter shall not be subject to rulemaking under 3 V.S.A. §§ 836–844 and may   |
| 12 | be adopted and revised at the discretion of the Board.                         |
| 13 | (d)(1) Except as otherwise provided by subdivision (2) of this subsection:     |
| 14 | (A) all proceedings of the Board shall be confidential and exempt              |
| 15 | from the Vermont Open Meeting Law, 1 V.S.A. chapter 5, subchapter 2; and       |
| 16 | (B) all records of the Board, including the names of candidates and            |
| 17 | any information related to candidates, shall be exempt from public inspection  |
| 18 | and copying under the Public Records Act and shall be kept confidential.       |
| 19 | (2) The following shall be public:   |
| 20 | (A) the Board's operating procedures;  |

| 1  | (B) the Board's application procedures and any application or other            |
|----|--|
| 2  | forms used by the Board, provided they do not contain information about a      |
| 3  | candidate or confidential proceedings;   |
| 4  | (C) proceedings of the Board that are not directly related to the              |
| 5  | consideration of candidates;   |
| 6  | (D) the names of the candidates sent to the Governor; and                      |
| 7  | (E) at the time the Board sends the names of the candidates to the             |
| 8  | Governor, the total number of applicants interviewed by the Board and the      |
| 9  | total number of candidates sent to the Governor.                               |
| 10 | Sec. 4. 20 V.S.A. § 372 is added to read:                                      |
| 11 | <u>§ 372. DUTIES OF NOMINATING BOARD</u>                                       |
| 12 | (a) Interview and selection. The Board shall interview each candidate for      |
| 13 | Adjutant and Inspector General and evaluate him or her with respect to:        |
| 14 | (1) the qualifications set forth in subsection 371(b) of this title;           |
| 15 | (2) leadership;  |
| 16 | (3) integrity; and   |
| 17 | (4) administrative and communication skills.                                   |
| 18 | (b) Nomination. After interviewing and evaluating all candidates, the          |
| 19 | Board shall submit to the Governor a list of all well-qualified candidates for |
| 20 | Adjutant and Inspector General.  |

| 1  | Sec. 5. 20 V.S.A. § 363 is amended to read:  |
|----|--|
| 2  | § 363. OFFICERS GENERALLY  |
| 3  | (a)(1) The General Assembly shall biennially elect Governor shall appoint,         |
| 4  | with the advice and consent of the Senate and from a list of candidates            |
| 5  | submitted by the Adjutant and Inspector General Nominating Board, an               |
| 6  | Adjutant and Inspector General, who for a term of four years.                      |
| 7  | (2) An Adjutant and Inspector General appointed to fill a vacancy                  |
| 8  | occurring during a term shall serve the remainder of the unexpired term.           |
| 9  | (3) The Adjutant and Inspector General shall also be Quartermaster                 |
| 10 | General with and have the rank of a major general in Vermont.                      |
| 11 | (b)(1) The Adjutant General may appoint a deputy Deputy with appropriate           |
| 12 | rank, the approval of the Governor. The Adjutant General may also appoint an       |
| 13 | Assistant Adjutant General for Army, an Assistant Adjutant General for Air, an     |
| 14 | Assistant Adjutant General for Joint Operations, a Sergeant Major, and a Chief     |
| 15 | Master Sergeant, without pay, with the approval of the Governor.                   |
| 16 | (2) The Adjutant and Inspector General may remove the appointed                    |
| 17 | assistant adjutant generals and sergeants and shall be responsible for their acts. |
| 18 | (3) Upon appointment, each Assistant Adjutant General assistant                    |
| 19 | adjutant general shall be a federally recognized officer of the National Guard     |
| 20 | of the rank of lieutenant colonel or above, and shall have a rank of colonel or    |
| 21 | brigadier general in Vermont, and the Sergeant Major shall be a federally          |

| 1  | recognized noncommissioned officer of the National Guard of the rank of          |
|----|--|
| 2  | master sergeant or first sergeant or above, and the Chief Master Sergeant shall  |
| 3  | be a federally recognized noncommissioned officer of the rank of senior master   |
| 4  | sergeant or first sergeant.  |
| 5  | (4) The Deputy, Assistants assistants, and Sergeants sergeants shall             |
| 6  | perform duties as the Adjutant and Inspector General and Quartermaster           |
| 7  | General shall direct.  |
| 8  | (c)(1) In the absence or disability of the officer Adjutant and Inspector        |
| 9  | General, the Deputy shall perform the duties of that office.                     |
| 10 | (2) In case a vacancy occurs in the office of Adjutant and Inspector             |
| 11 | General and Quartermaster General, the Deputy shall assume and discharge the     |
| 12 | duties of the office until the vacancy is filled.                                |
| 13 | (d) The appointments Appointments made pursuant to subsections (a) and           |
| 14 | (b) of this section shall be in writing and recorded in the office Office of the |
| 15 | Secretary of State.  |
| 16 | (e) All other officers of the National Guard shall be chosen in accordance       |
| 17 | with rules adopted by the Governor consistent with the laws of this State and    |
| 18 | the United States.   |
| 19 | * * * Tax Exemption for U.S. Armed Forces Retirement Pay * * *                   |
| 20 | Sec. 6. 32 V.S.A. § 5811 is amended to read:                                     |
| 21 | § 5811. DEFINITIONS  |

## BILL AS INTRODUCED 2021

| 1  | The following definitions shall apply throughout this chapter unless the        |
|----|---|
| 2  | context requires otherwise:   |
| 3  | * * *   |
| 4  | (21) "Taxable income" means, in the case of an individual, federal              |
| 5  | adjusted gross income determined without regard to 26 U.S.C. § 168(k) and:      |
| 6  | (A) Increased increased by the following items of income (to the                |
| 7  | extent such income is excluded from federal adjusted gross income):             |
| 8  | * * *   |
| 9  | (B) Decreased decreased by the following items of income (to the                |
| 10 | extent such income is included in federal adjusted gross income):               |
| 11 | * * *   |
| 12 | (iii) recapture of State and local income tax deductions not taken              |
| 13 | against Vermont income tax; and   |
| 14 | (iv) the portion of federally taxable benefits received under the               |
| 15 | federal Social Security Act that is required to be excluded under section 5830e |
| 16 | of this chapter; and  |
| 17 | (v) one-half the amount of U.S. Armed Forces retirement pay that                |
| 18 | is subject to federal income tax; and   |
| 19 | (C) Decreased <u>decreased</u> by the following exemptions and                  |
| 20 | deductions:   |
| 21 | * * *   |

| 1  | Sec. 7. 32 V.S.A. § 5811 is amended to read:                                   |
|----|--|
| 2  | § 5811. DEFINITIONS  |
| 3  | The following definitions shall apply throughout this chapter unless the       |
| 4  | context requires otherwise:  |
| 5  | * * *  |
| 6  | (21) "Taxable income" means, in the case of an individual, federal             |
| 7  | adjusted gross income determined without regard to 26 U.S.C. § 168(k) and:     |
| 8  | * * *  |
| 9  | (B) decreased by the following items of income (to the extent such             |
| 10 | income is included in federal adjusted gross income):                          |
| 11 | * * *  |
| 12 | (v) one-half the amount of U.S. Armed Forces retirement pay that               |
| 13 | is subject to federal income tax; and  |
| 14 | * * *  |
| 15 | Sec. 8. 32 V.S.A. § 5813 is amended to read:                                   |
| 16 | § 5813. STATUTORY PURPOSES   |
| 17 | * * *  |
| 18 | (g)(1) The statutory purpose of the exemption for military pay in              |
| 19 | subdivisions 5823(a)(2) and (b)(3) of this title is to provide additional      |
| 20 | compensation for military personnel in recognition of their service to Vermont |
| 21 | and to the country.  |

| 1  | (2) The statutory purpose of the exemption for U.S. Armed Forces                |
|----|---|
| 2  | retirement pay in subdivision 5811(21)(B)(v) of this title is to provide        |
| 3  | additional income to retired military personnel who derive part of their income |
| 4  | in the form of military retirement pay, in recognition of their service to      |
| 5  | Vermont and to the country.   |
| 6  | * * *   |
| 7  | * * * Effective Dates * * *   |
| 8  | Sec. 9. EFFECTIVE DATES   |
| 9  | (a) Notwithstanding 1 V.S.A. § 214, Secs. 6 and 8 shall take effect             |
| 10 | retroactively on January 1, 2021 and apply to taxable year 2021.                |
| 11 | (b) Sec. 7 shall take effect on January 1, 2022 and apply to taxable year       |
| 12 | 2022 and after.   |
| 13 | (c) This section and the remaining sections shall take effect on July 1,        |
| 14 | <u>2021.</u>  |